# CR-05 - Goals and Outcomes

## Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

Program Year 2025 was Delaware County's first year as a CDBG Urban County entitlement community. The program year began on October 1, 2025, and ended on September 30, 2026. Due to the impacts of the Federal Shutdown related to the FY 2026 Federal Budget, the county was delayed in receiving approval of its consolidated plan and FY 2025 grant agreements. As a result, the County's effective implementation period was considerably shorter than a full program year.

The County used this period to pilot new CDBG programming. Delaware County created two programs to utilize CDBG funding. The First program is the Infrastructure & Public Facilities Improvements. This program is to assist participating cities, villages, and townships with costs related to infrastructure and/or public facilities improvements. The Second program is the Public Services Program. This program supports nonprofits with costs related to providing public services to LMI residents.

During PY 2025, Delaware County also worked to strengthen its administrative structure by drafting CDBG Policies and Procedures, a Monitoring Guide, a Subrecipient Risk Assessment Policy and scoring tool, and standard file checklists for future projects.

Two activities were funded in PY 2025. The Village of Ostrander Main Street/West North Street Intersection Improvements project ($154,555 CDBG) will install ADA-compliant curb ramps, crosswalks, pavement markings, and signage at a key village intersection. The project was bid in July 2026; however, bids came in substantially over the cost estimate, and the project will be rebid in February 2027. People In Need, Inc. received $27,700 for the Food Access Transit Program, a partnership with Delaware County Transit that provides no-cost rides to the agency's food pantry for low-income residents of Ostrander and Orange Township.

## Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual

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outcomes/outputs, and percentage completed for each of the grantee's program year goals.

The Food Access Transit Program served 4 households during the program year. The Ostrander intersection project will report its accomplishments when it is completed in PY 2026. No economic development or code enforcement activities were funded in PY 2025, so progress towards those goals will be seen in a future program year.

The indicators and proposed accomplishments in the CAPER report are from the Consolidated Plan and are intended to cover a 5-year period. PY 2025 is the first year of this 5-year cycle and the first year of the County's participation in the Urban County program. Therefore, the county is still early in meeting the program goals and objectives, and Delaware County made strong progress toward its goals in PY 2025.

In addition, three factors account for the gap between goals and outcomes:

- **Compressed timeline.** The federal shutdown at the start of the program year delayed access to funds and pushed the application cycle to the spring of 2026. Activities could not be awarded, cleared, and contracted until June 2026, leaving about three months for implementation.
- **First-year program setup.** As a new grantee, the County had to establish its administrative, financial, environmental review, and monitoring systems before committing funds. That work is now complete and will not need to be repeated.
- **Limited applicant pool.** Four jurisdictions participated in PY 2025. Many eligible applicants were unfamiliar with the program, and several communities that opted out had found the State CDBG program difficult to compete in and assumed the county program would be similar.

The County has already acted on each factor for PY 2026. The County released applications for PY 2026 funds in October 2026, giving awardees an expanded period of performance. For PY 2027, Applications will open in April 2027 to give awardees a full program year to complete projects. In addition, the County has been reaching out to and engaging communities that opted out of the program in the past to increase participation and program awareness. The County will continue to adjust program parameters as needed to increase program utilization and better address community needs.

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| Goal | Category | Source / Amount | Indicator | Unit of Measure | Expected – Strategic Plan | Actual – Strategic Plan | Percent Complete | Expected – Program Year | Actual – Program Year | Percent Complete |
|---|---|---|---|---|---|---|---|---|---|---|
| Administer the CDBG Program Effectively | Non-Housing Community Development | CDBG: $81556.4 | Other | Other | 1 | 0 | 20% | | | |
| Invest in Community Infrastructure and Facilities | Non-Housing Community Development | CDBG: $265058.3 | Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit | Persons Assisted | 50 | 0 | 0.00% | | | |

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| | | | | | | | | | | |
|---|---|---|---|---|---|---|---|---|---|---|
| Invest in Community Infrastructure and Facilities | Non-Housing Community Development | CDBG: $265058.3 | Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit | Households Assisted | 50 | 0 | 0.00% | | | |
| Promote Economic Opportunity | Non-Homeless Special Needs Non-Housing Community Development | | Jobs created/retained | Jobs | 50 | 0 | 0.00% | | | |

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| | | | | | | | | | | |
|---|---|---|---|---|---|---|---|---|---|---|
| Promote Economic Opportunity | Non-Homeless Special Needs Non-Housing Community Development | | Businesses assisted | Businesses Assisted | 50 | 0 | 0.00% | | | |
| Support Stable and Sustainable Neighborhoods | Affordable Housing Non-Housing Community Development | CDBG: $61167.3 | Public service activities for Low/Moderate Income Housing Benefit | Households Assisted | 50 | 4 | 8.00% | | | |
| Support Stable and Sustainable Neighborhoods | Affordable Housing Non-Housing Community Development | CDBG: $61167.3 | Housing Code Enforcement/Foreclosed Property Care | Household Housing Unit | 10 | 0 | 0.00% | | | |

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**Table 1 - Accomplishments – Program Year & Strategic Plan to Date**

## Assess how the jurisdiction's use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

Both PY 2025 activities address high-priority needs in the Consolidated Plan. The Ostrander intersection project addresses the County's top priority, public infrastructure and facilities, by improving safe, accessible pedestrian connections between residential areas and the village's parks, library, ballfields, and businesses. The Food Access Transit Program addresses the priority for public services that support household stability by removing a transportation barrier to food assistance for low-income residents in two participating jurisdictions. Program administration funds supported the setup of the County's CDBG systems, which serve the goal of administering the program effectively and is a precondition for every other goal.

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## CR-10 - Racial and Ethnic composition of families assisted

### Describe the families assisted (including the racial and ethnic status of families assisted). 91.520(a)

| | CDBG |
|---|---|
| White | 0 |
| Black or African American | 0 |
| Asian | 0 |
| American Indian or American Native | 0 |
| Native Hawaiian or Other Pacific Islander | 0 |

| | |
|---|---|
| **Total** | **0** |

| | |
|---|---|
| Hispanic | 0 |
| Not Hispanic | 0 |

**Table 2 – Table of assistance to racial and ethnic populations by source of funds**

### Narrative

In PY 2025, demographic data was collected for one direct-benefit activity, the People In Need Food Access Transit Program, which served 4 households. Program participants are at or below 200 percent of the federal poverty level, which places them in the extremely low- or low-income categories under HUD income limits for the Columbus, OH HUD Metro FMR Area.

The Village of Ostrander intersection project is an area-benefit activity. Beneficiaries of area-benefit activities are not counted by race and ethnicity in this table.

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Because PY 2025 served a small number of households, these figures do not yet support conclusions about how assistance compares with the County's population. The County will review demographic data by activity each year as the number of households served grows.

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## CR-15 - Resources and Investments 91.520(a)

### Identify the resources made available

| Source of Funds | Source | Resources Made Available | Amount Expended During Program Year |
|---|---|---|---|
| CDBG | public - federal | 407,782 | |

Table 3 - Resources Made Available

### Narrative

Delaware County received $407,782 in PY 2025 CDBG funds. The County budgeted $154,555 for the Ostrander intersection project, $27,700 for the Food Access Transit Program, and $81,556.40 for program administration and fair housing. Funds not committed to PY 2025 activities were reprogrammed through the FY 2026 Action Plan.

The County's next timeliness test will occur on August 2nd, 2027. The County expects to meet this upcoming timeliness test with PY 2026 applications released in October 2026 and PY 2025 activities underway

### Identify the geographic distribution and location of investments

| Target Area | Planned Percentage of Allocation | Actual Percentage of Allocation | Narrative Description |
|---|---|---|---|
| | | | |

Table 4 – Identify the geographic distribution and location of investments

### Narrative

Delaware County did not designate target areas in PY 2025. The County made funds available countywide to all participating jurisdictions. The Ostrander intersection project serves a primarily residential low- and moderate-income area of the Village of Ostrander. The Food Access Transit Program serves income-qualified residents of Ostrander and Orange Township.

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## Leveraging

**Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.**

CDBG does not require a local match. The Village of Ostrander is contributing an estimated $40,000 in local funds to the intersection project.

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## CR-20 - Affordable Housing 91.520(b)

**Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.**

| | One-Year Goal | Actual |
|---|---|---|
| Number of Homeless households to be provided affordable housing units | 0 | 0 |
| Number of Non-Homeless households to be provided affordable housing units | 0 | 0 |
| Number of Special-Needs households to be provided affordable housing units | 0 | 0 |
| **Total** | **0** | **0** |

**Table 5 – Number of Households**

| | One-Year Goal | Actual |
|---|---|---|
| Number of households supported through Rental Assistance | 0 | 0 |
| Number of households supported through The Production of New Units | 0 | 0 |
| Number of households supported through Rehab of Existing Units | 0 | 0 |
| Number of households supported through Acquisition of Existing Units | 0 | 0 |
| **Total** | **0** | **0** |

**Table 6 – Number of Households Supported**

**Discuss the difference between goals and outcomes and problems encountered in meeting these goals.**

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Delaware County set no affordable housing production, rehabilitation, or rental assistance goals for PY 2025. The County does not receive HOME funds. Their CDBG program supports housing stability indirectly, through infrastructure and public facility improvements in low- and moderate-income areas and through public services that reduce household costs.

### Discuss how these outcomes will impact future annual action plans.

The County will continue to coordinate with the Delaware Metropolitan Housing Authority, Habitat for Humanity of Delaware and Union Counties, the Delaware County Housing Alliance, and other housing partners to identify CDBG-eligible activities that support housing stability. Housing-related activities may be considered in future Action Plans as program capacity and the applicant pool grow.

### Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

| Number of Households Served | CDBG Actual | HOME Actual |
|---|---|---|
| Extremely Low-income | 0 | 0 |
| Low-income | 0 | 0 |
| Moderate-income | 0 | 0 |
| **Total** | **0** | **0** |

**Table 7 – Number of Households Served**

### Narrative Information

No households were served through CDBG-funded affordable housing activities in PY 2025. The 4 households served by the Food Access Transit Program are reported under public services in CR-05 and CR-10.

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## CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)

### Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:

### Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Delaware County does not receive ESG funds and did not fund homeless outreach with CDBG in PY 2025. The County is part of the Ohio Balance of State Continuum of Care, administered by the Coalition on Homelessness and Housing in Ohio (COHHIO). Local providers, including Family Promise of Delaware County, People In Need, Turning Point, and Andrews House, conduct outreach and assessments through Coordinated Entry and the annual Point-in-Time count.

### Addressing the emergency shelter and transitional housing needs of homeless persons

Nonprofit and faith-based organizations provide emergency shelter and transitional housing in Delaware County. During PY 2025, the County consulted with these providers through the Action Plan process and the Partnership for a Healthy Delaware County to understand service gaps. No CDBG funds were used for shelter in PY 2025.

### Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

The Food Access Transit Program supports households at risk of housing instability by lowering the cost and difficulty of reaching food assistance, which frees limited household income for rent and utilities. The County also coordinates with the Delaware-Morrow Mental Health and Recovery Services Board, Delaware County Job and Family Services, and United Way of Delaware County, which serve residents leaving institutions and systems of care.

### Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

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The County's role in PY 2025 was supportive. It coordinated with the Delaware Metropolitan Housing Authority and Continuum of Care partners on housing access. The PY 2026 public services application invites proposals for homelessness prevention and housing counseling, which may expand the County's direct role in future years.

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## CR-30 - Public Housing 91.220(h); 91.320(j)

### Actions taken to address the needs of public housing

Delaware County does not own or operate public housing. The Delaware Metropolitan Housing Authority (DMHA) administers a tenant-based Housing Choice Voucher program of approximately 447 vouchers and does not manage public housing developments. The County consulted with DMHA during PY 2025 on housing affordability, accessibility, and how CDBG infrastructure and service investments can support voucher holders.

### Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

Because DMHA's assistance is entirely tenant-based, there are no public housing resident councils. The County and DMHA have identified workforce development as a shared priority to help voucher holders increase earnings and move toward self-sufficiency. The County's new economic development set-aside for PY 2026 creates a path to fund that work.

### Actions taken to provide assistance to troubled PHAs

DMHA is not designated as troubled by HUD.

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## CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

### Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

Individual cities, villages, and townships set land use, zoning, and building regulations in Delaware County. In PY 2025, the County played a coordinative role. Through the application process and participating jurisdiction meetings, the County discussed how infrastructure investment can lower development costs and support a broader range of housing types. The County did not fund regulatory reform activities in PY 2025.

### Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

The main obstacle in PY 2025 was limited awareness. Many local governments and nonprofits did not know the County had become an entitlement community or how the county program differs from the State CDBG program. The County responded with a pre-application webinar and direct outreach to every participating and non-participating jurisdiction. The Food Access Transit Program also addressed a specific underserved need: transportation to food assistance for low-income residents of Ostrander and Orange Township.

### Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

No PY 2025 activities involved housing built before 1978, so no lead-based paint requirements were triggered. Any future housing activity will follow the Lead Safe Housing Rule at 24 CFR Part 35.

### Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)

The Food Access Transit Program reduced household costs for families at or below 200 percent of the poverty level.

### Actions taken to develop institutional structure. 91.220(k); 91.320(j)

Building institutional structure was the County's main accomplishment in PY 2025. The Delaware County Finance Department serves as lead agency, with program administration support from Civic Uplift, LLC.

During the year, the County drafted:

- CDBG Policies and Procedures
- A Monitoring Guide covering compliance, performance, risk management, and technical assistance
- A Subrecipient Risk Assessment Policy and scoring tool
- Standard file checklists for infrastructure and public service activities
- Standard subrecipient agreements and a beneficiary reporting template

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## Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)

The County, through Civic Uplift, participated in the Partnership for a Healthy Delaware County, led by the Delaware Public Health District, and its OHYES! Youth Survey advisory committee. These forums connect the County with health, human service, and housing providers and will inform the 2026 Community Health Assessment. The County also consulted with DMHA, United Way of Delaware County, SourcePoint, Family Promise, the Delaware County Board of Developmental Disabilities, and the Delaware-Morrow Mental Health and Recovery Services Board.

## Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)

Delaware County and the City of Delaware completed a joint Analysis of Impediments to Fair Housing Choice (AI) for 2024 through 2028, approved by the Ohio Department of Development in 2024. The AI identifies five impediments for Delaware County: (1) the need for more affordable housing; (2) tenant-landlord issues, including onerous background checks and income requirements of three times the rent; (3) the need for expanded transportation for seniors, persons with disabilities, and low- and moderate-income residents; (4) discriminatory housing advertising on the internet; and (5) limited community awareness of the needs of low- and moderate-income households and of fair housing law. A sixth impediment from the 2019 AI, adding Ohio's protected classes of ancestry and military status, was resolved when the County amended its Fair Housing Resolution (#12-922).

To combat these impediments, the County funded the People In Need Food Access Transit Program ($27,700), a partnership with Delaware County Transit that provides no-cost rides to food assistance for low-income residents of Ostrander and Orange Township. The Village of Ostrander intersection project adds ADA-compliant curb ramps and crosswalks, improving pedestrian access for residents with disabilities.

In January 2026, the County hosted a public panel on fair housing in coordination with the Affordable Housing Alliance of Central Ohio (AHACO) and United Way of Delaware County to educate residents on their fair housing rights. The County will continue outreach and education efforts in PY 2026.

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## CR-40 - Monitoring 91.220 and 91.230

### Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

Delaware County developed a CDBG Monitoring Guide and a Subrecipient Risk Assessment Policy during PY 2025. Each subrecipient is scored before award on financial capacity, grant management experience, award size, and activity complexity, and the score sets the frequency and type of monitoring. Monitoring combines ongoing desk review of reimbursement requests and beneficiary reports with on-site review. The guide treats monitoring as both oversight and technical assistance: issues are identified early and corrected before they become findings.

### Citizen Participation Plan 91.105(d); 91.115(d)

### Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

To be completed after the public comment period.

## CR-45 - CDBG 91.520(c)

### Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

The County's program objectives did not change in PY 2025. Its first year did show where the program's structure and schedule needed to change, and the County made those changes in the FY 2026 Action Plan and the PY 2026 application cycle:

- **Earlier application cycle.** PY 2025 applications were solicited midway through the program year. PY 2026 applications for infrastructure and public services were released in October 2026, at the start of the program year, giving subrecipients a full construction and service season.
- **Project pipeline.** The County is working directly with participating jurisdictions and nonprofits to scope eligible projects before the application deadline, so that awarded activities are ready to proceed once environmental review is complete.

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- **More participating jurisdictions.** The Village of Ashley joined the Urban County for PY 2027, and outreach to non-participating jurisdictions continues ahead of the next qualification period. The County will continue outreach and engagement to increase participation.
- **Broader nonprofit outreach.** The County is reaching nonprofits through the Partnership for a Healthy Delaware County and direct outreach.

**Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?**

No.

**[BEDI grantees] Describe accomplishments and program outcomes during the last year.**

N/A.

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## CR-58 – Section 3

### Identify the number of individuals assisted and the types of assistance provided

| Total Labor Hours | CDBG | HOME | ESG | HOPWA | HTF |
|---|---|---|---|---|---|
| Total Number of Activities | 0 | 0 | 0 | 0 | 0 |
| Total Labor Hours | | | | | |
| Total Section 3 Worker Hours | | | | | |
| Total Targeted Section 3 Worker Hours | | | | | |

**Table 8 – Total Labor Hours**

| Qualitative Efforts - Number of Activities by Program | CDBG | HOME | ESG | HOPWA | HTF |
|---|---|---|---|---|---|
| Outreach efforts to generate job applicants who are Public Housing Targeted Workers | | | | | |
| Outreach efforts to generate job applicants who are Other Funding Targeted Workers. | | | | | |
| Direct, on-the job training (including apprenticeships). | | | | | |
| Indirect training such as arranging for, contracting for, or paying tuition for, off-site training. | | | | | |
| Technical assistance to help Section 3 workers compete for jobs (e.g., resume assistance, coaching). | | | | | |
| Outreach efforts to identify and secure bids from Section 3 business concerns. | | | | | |
| Technical assistance to help Section 3 business concerns understand and bid on contracts. | | | | | |
| Division of contracts into smaller jobs to facilitate participation by Section 3 business concerns. | | | | | |
| Provided or connected residents with assistance in seeking employment including: drafting resumes,preparing for interviews, finding job opportunities, connecting residents to job placement services. | | | | | |
| Held one or more job fairs. | | | | | |
| Provided or connected residents with supportive services that can provide direct services or referrals. | | | | | |
| Provided or connected residents with supportive services that provide one or more of the following: work readiness health screenings, interview clothing, uniforms, test fees, transportation. | | | | | |

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| | | | | | |
|---|---|---|---|---|---|
| Assisted residents with finding child care. | | | | | |
| Assisted residents to apply for, or attend community college or a four year educational institution. | | | | | |
| Assisted residents to apply for, or attend vocational/technical training. | | | | | |
| Assisted residents to obtain financial literacy training and/or coaching. | | | | | |
| Bonding assistance, guaranties, or other efforts to support viable bids from Section 3 business concerns. | | | | | |
| Provided or connected residents with training on computer use or online technologies. | | | | | |
| Promoting the use of a business registry designed to create opportunities for disadvantaged and small businesses. | | | | | |
| Outreach, engagement, or referrals with the state one-stop system, as designed in Section 121(e)(2) of the Workforce Innovation and Opportunity Act. | | | | | |
| Other. | | | | | |

**Table 9 – Qualitative Efforts - Number of Activities by Program**

### Narrative

No PY 2025 activity met the definition of a Section 3 project under 24 CFR 75.3. The Village of Ostrander intersection project is public construction but is funded with $154,555 in CDBG, below the $200,000 threshold. Tables 15 and 16 are therefore reported as zero. The County will apply Section 3 requirements to any future activity that meets the threshold

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## CR-60 - ESG 91.520(g) (ESG Recipients only)

### ESG Supplement to the CAPER in *e-snaps*

### For Paperwork Reduction Act

### 1. Recipient Information—All Recipients Complete

**Basic Grant Information**

**Recipient Name** DELAWARE COUNTY

| | |
|---|---|
| **Organizational DUNS Number** | 071643472 |
| **UEI** | S23XDUCXT3L9 |
| **EIN/TIN Number** | 316400065 |
| **Indentify the Field Office** | COLUMBUS |
| **Identify CoC(s) in which the recipient or subrecipient(s) will provide ESG assistance** | |

**ESG Contact Name**

**Prefix**

**First Name**

**Middle Name**

**Last Name**

**Suffix**

**Title**

**ESG Contact Address**

**Street Address 1**

**Street Address 2**

**City**

**State**

**ZIP Code**

**Phone Number**

**Extension**

**Fax Number**

DRAFT

**Email Address**

**ESG Secondary Contact**

**Prefix**

**First Name**

**Last Name**

**Suffix**

**Title**

**Phone Number**

**Extension**

**Email Address**

## 2. Reporting Period—All Recipients Complete

| | |
|---|---|
| **Program Year Start Date** | 10/01/2025 |
| **Program Year End Date** | 09/30/2026 |

## 3a. Subrecipient Form – Complete one form for each subrecipient

**Subrecipient or Contractor Name**
**City**
**State**
**Zip Code**
**DUNS Number**
**UEI**
**Is subrecipient a vistim services provider**
**Subrecipient Organization Type**
**ESG Subgrant or Contract Award Amount**

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